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BUFFALO DISTRICT
1776 Niagara Street
Buffalo, New York 14207-3199

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Interim Waste Containment +
Structure Remedial Alternatives +
Technical Memorandum +

Niagara Falls Storage Site (NFSS) + Youngstown, New York
Formerly Utilized Sites Remedial
Action Program + June 5, 2013

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matter at Lewiston Senior Center 4361 Lower River Road,
Youngstown, New York 14174 on June 5, 2013 at 6:00 p.m.
Pursuant to notice.

PRESENTATIONS BY: DOUGLAS SARNO

WILLIAM KOWALEWSKI

MICHELLE BARKER

SAMANTHA PACK

DANIEL DELP

ASSISTING: PAISLEY GUNTER, OUTREACH PROGRAM SPECIALIST

TRANSCRIPTION SERVICE: Associated Reporting Service
Post Office Box 674
229 West Genesee Street
Buffalo, New York 14201-0674
(716) 885-2081

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P R O C E E D I N G S

1
2 MR. DOUGLAS SARNO: This is the third
3 workshop we've had on the five technical memorandum
4 that the Corps is preparing in support of the
5 feasibility study, this is the fourth of those
6 memorandum on the technical alternatives that are
7 going to form the basis of detailed analysis in the
8 feasibility study report that is scheduled to come
9 out next year. It is not a decisional meeting, there
10 is no choice being made tonight, there is no proposal
11 being made tonight.

12 This is outlining the different alternatives
13 that are going to go through detailed technical
14 analysis. So, it's largely set up as an
15 informational meeting to help people understand those
16 choices and how they are going to be used in the FS
17 as the process moves forward. We're going to spend
18 about an hour in the presentation.

19 The Corps and SAIC, who is an FS contractor,
20 is going to present the different details of the, of
21 the various alternatives. And then we'll break and
22 people can go and ask questions, there are posters
23 and information in the back of the room that you can
24 use to ask those questions. You also have copies of
25 the slides that are going to be talked about tonight

1 in the handouts that are here as well as the fact
2 sheet for this technical memorandum and the list --
3 you'll see some of these, the screening that was done
4 to evaluate different technologies in the process
5 tonight and that will all be described.

6 We're going to have folks in the back of the
7 room from the Community Action Council taking notes
8 of all the questions and all the comments that are
9 given and that group is going to meet again on June
10 17th to go over all of that community input and
11 produce a summary for the Corps and everyone is
12 welcome to come to that meeting and be part of that
13 process in addition to being able to give comments
14 and ask questions during the poster session.

15 There is also a comment card in here, you
16 can feel free to write out any comments or thoughts
17 you have that you want to pass along to the Corps.

18 We're going to try to keep the presentation
19 to about an hour and then the poster session to about
20 an hour and try to let folks get out of here by no
21 later than 8:00 o'clock, it really is a beautiful
22 evening out there, so we don't want to keep you
23 cooped up in here. So, we're going to go right to
24 the presentation. Bill Kowalewski is going to start
25 us off and give us an introduction to tonight's

1 activities. And, Bill has been Chief of Special
2 Projects for the Corps.

3 MR. WILLIAM KOWALEWSKI: Thanks, Doug. Can
4 everyone hear me in the back, is the sound good?
5 Okay, great. As Doug mentioned, welcome, my name is
6 Bill Kowalewski, I'm with the Buffalo District US.
7 Army Corps of Engineers. And the Buffalo District is
8 responsible for executing the FUSRAP projects in New
9 York, Pennsylvania and Ohio, including the Niagara
10 Falls Storage Site.

11 Again, this is our third workshop on the
12 feasibility study for the Interim Waste Containment
13 Structure at the Niagara Falls Storage Site. I'm
14 going to go next to the agenda here. I'll give a few
15 quick opening remarks, introductions and sort of set
16 the stage for the technical presentation.

17 Then what we'll do is, we'll have a little
18 presentation on the background of the Niagara Falls
19 Storage Site, the Interim Waste Containment
20 structure, what's in it, how that structure is built.
21 And then we'll transition to the discussion of the
22 alternatives that are being considered for the long
23 term remedy of the site.

24 I just want to discuss what Doug mentioned
25 earlier that this is an informational briefing about

1 the informational document, there's no decisions
2 within the document, there's no decisions required
3 tonight. This is really just to present information
4 to you about these alternatives and then discuss
5 those, get your questions and concerns. Okay, as far
6 as roles and responsibilities and who do we have here
7 tonight to help you get through this.

8 I mentioned already that we've got a number
9 of folks from the Buffalo District Corps of Engineers
10 as well as our prime contractor SAIC. The Buffalo
11 district is the caretaker for the site which belongs
12 to the Department of Energy, so we provide the site
13 security, the daily operations and maintenance, the
14 environmental surveillance and we're responsible for
15 doing all the investigations, studies and any cleanup
16 actions that might be conducted at the site.

17 Right now, what I'd like to do is just
18 introduce a couple of our key technical staff that
19 are going to be available for you and let you know
20 what their specialty is in case you have questions.

21 Obviously, you know Doug Sarno our technical
22 facilitator and community liaison. From our
23 Environmental Engineering team, and if you can just
24 give a little waive for the audience here, Jane
25 Staten, Michelle Barker, Samantha Pack from SAIC and

1 Dan Delp as well, SAIC. Dr. Karen Keil, Karen is our
2 toxicologist and risk assessor, so anything to do
3 with public health, that's in her lane. Bill
4 Frederick up front, he's our Hydrogeologist on the
5 site, so his specialty is anything to do with
6 groundwater, groundwater contamination. Neil Miller
7 and Hank Spector, Health Physicists, and their job
8 and specialty is radiation protection.

9 Okay, I don't think I missed anyone else.

10 Okay, I also would like to introduce, we have Paul
11 Giardina and Dr. Oleg Povetko from the USEPA Region
12 2. And I see Kent Johnson and John Mitchell and Ken
13 Martin from the New York State DEC, okay.

14 The approach that we're going to take
15 tonight is to, as I mentioned, give you kind of an
16 informational presentation about the document that we
17 released in April and then take your questions and
18 comments and hopefully leave you with good
19 understanding of the menu of alternatives that we are
20 looking at for the site. This presentation will be
21 a summary of the screening process and the evaluation
22 criteria that the Corps will use to evaluate these
23 alternatives.

24 The topic, the particular topic for tonight
25 is a document released in April and it is the

1 Technical Memorandum for the Interim Waste
2 Containment Structure, Remedial Alternatives
3 Technologies Development and Screening, that's a
4 mouthful. What it means, we've prepared kind of a
5 menu of options for a long term remedy at the site
6 and we're going to present those options to you
7 tonight.

8 Okay, before I go any further, I just wanted
9 to orient you quickly to the site and how the study
10 is being conducted with relation to components of the
11 site. This is a map of the Niagara Falls Storage
12 Site and this light shaded area is the Federal
13 property known as the Niagara Falls Storage Site.
14 This dark blue item, that's the Interim Waste
15 Containment Structure, that's the ten acre landfill,
16 if you will, with the radioactive materials in it.

17 Outside of that containment structure is
18 what we call the Balance of Plant, so all of the
19 soils and infrastructure and buildings and structures
20 that are outside of that ten acre cell are in the
21 balance of the plant.

22 And finally, the third component of the site
23 is the groundwater, which lies underneath the site
24 throughout it in different elevations, different
25 areas. And we've broken the site down into these

1 three components for our feasibility study.

2 We will run each of these components
3 through the CERCLA decision making process, so there
4 will be three separate decisions coming off the site,
5 a long term remedy for this cell, a long term remedy
6 for the soils and infrastructure and finally a long
7 term remedy for the groundwater that's under the
8 site. Tonight's presentation is limited to the
9 Feasibility Study of this component, just the ten
10 acre cell.

11 And, I should mention that the reason for
12 that is that this cell is where 99% of the risk on
13 the site resides. It's the most important and we
14 really can't make any decisions about what's going to
15 happen to the soils or the groundwater on the balance
16 of the site until we get to a decision on what will
17 happen to these materials. Okay, next, I'm going to
18 just walk through these technical memoranda for you
19 and bring you up to speed on where we're at.

20 These technical memoranda are, if you will,
21 chapters of the Feasibility Study, we decide that
22 rather than drop a great big huge technical document
23 out there that's been years in the making, we would
24 break it down into more manageable pieces and address
25 each piece as we develop it, roll it out to the

1 community and these workshops so that you understand
2 it, so that we understand your concerns and your
3 questions about it before we move onto the next
4 chapter of the study.

5 So, the first Technical Memoranda that came
6 out was in July of 2011 and that was the waste
7 disposal options, this memoranda explored locations
8 throughout the country that could potentially accept
9 the waste that's within the containment structure.

10 It also looked at the disposition of the wastes from
11 the Fernald site, which is sort of a sister site,
12 they have the same, some of the same wastes contained
13 within them.

14 The next two Technical Memoranda which came
15 out in January and February of 2012 explored the
16 potential health risks from different hypothetical
17 cleanup scenarios. So, they looked at the radon gas
18 assessment and also health effects from radiation,
19 which could be experienced if and when the cell is
20 opened up and different remedies are pursued.

21 Presently, tonight's topic is right here, as
22 I mentioned it's the remedial alternatives, this is
23 the menu of potential solutions for that cell on the
24 site. It was released in April and tonight we'll go
25 through that in detail with you before we move on to

1 our final Tech Memo, this is scheduled to come out in
2 August of this year and it is focused on the
3 regulatory framework that governs each of these
4 alternatives. So, there's certain state and federal
5 laws and regulations that will touch each of these
6 alternatives and we have to go through that analysis
7 to make sure that these remedies comply with the
8 applicable regulations and laws.

9 What I'll do next is just a quick run
10 through of the overall process that we're following
11 here at the Niagara Falls Storage Site. Our first
12 action was to complete the remedial investigation,
13 this was completed in April of 2011. This
14 investigation quantified the nature and the extent of
15 the materials in the cell and also assessed the human
16 health and ecological health hazard associated with
17 those contaminants.

18 We're now in the phase of developing these
19 technical memoranda that support the feasibility
20 study. When the technical memoranda are done, and
21 remember that will be in August of this year, we will
22 then use those technical memoranda as the building
23 blocks to complete the feasibility study and we'll
24 talk a little bit more about that further in the
25 presentation.

1 Again, this feasibility study identifies and
2 evaluates the various solutions that are possible at
3 the site. After that is done, the Corps will perform
4 the Feasibility Study, identify its proposed option
5 for implementation, we will issue that in what's
6 called a proposed plan.

7 And there's a very deliberate and official
8 formal comment period when that proposed plan is
9 released. Throughout this entire process from start
10 to finish, we will accept your public comments at any
11 time, but this is the most key time period in the
12 process.

13 After that proposed plan is released, we
14 will collect and compile all of the public input and
15 we'll form a responsiveness summary and based upon
16 that input, we will either proceed to a record of
17 decision where the US Army Corps will decide which
18 solution will be implemented at the site. The
19 process also gives us enough flexibility that we can
20 revise options in the proposed plan and feasibility
21 study.

22 If something is identified that we missed,
23 or we got wrong, we can go back and revise that and
24 there is that flexibility. But, the general process
25 is this, we get to a record of decision.

1 Once that decision is made, we are now in
2 the cleanup phase of the project. We will conduct a
3 technical design to implement that remedy and then
4 it's boots on the ground and shovels in the ground
5 with remedial action.

6 After the Corps is finished with the
7 remedial action and verifies the cleanup goals have
8 been met, there's a closeout period where the site is
9 prepared for turnover back to the US Department of
10 Energy, they are the perpetual caretaker of the site
11 after the Corps is finished. And it is their job to
12 monitor the site and to make sure that the Corps
13 remedy is working for the period of time intended.

14 And I should also state that this process I
15 just outlined for you, while tonight we're focused on
16 the Interim Waste Containment Structure, we will
17 follow exactly the same process for those other two
18 units, the Balance of Plant, the soils and the
19 infrastructure and then the groundwater.

20 But, we have to get through to at least this
21 point before we can finish the decision making for
22 those other two units.

23 Okay, that concludes my opening remarks, I'm
24 going to turn it over to Michelle Barker and she's
25 going to give you an overview of the site, the cell

1 and what's in it.

2 MS. MICHELLE BARKER: Okay, thanks, Bill.

3 Before discussing the Remedial Alternatives Technical
4 Memoranda for the Interim Waste Containment
5 Structure, we'll go through a brief review of the
6 background and design of the Interim Waste
7 Containment Structure with emphasis on where the
8 radioactivity is contained.

9 In 1942 the US Government acquired
10 approximately 7,500 acres of land known as the Lake
11 Ontario Ordnance Works, which is shown in the figure
12 in tan. Just to orient you, the site is located on
13 Pletcher Road a few miles east of this building. The
14 Government produced Trinitrotoluene, or TNT at the
15 LOOW for one year before production ceased operation.
16 In 1944, the Manhattan Engineer District was granted
17 a portion of the LOOW for storage of radioactive
18 residues.

19 A portion of this area was identified as the
20 Niagara Falls Storage Site, in light blue. During
21 and after World War II, the Manhattan Engineer
22 District contracted with processing facilities in
23 other parts of the country to extract uranium from
24 ore to create the uranium metal needed to develop
25 atomic bombs. The unused ore material left over

1 after the extraction process is called the residues.

2 The extraction process did not remove all of
3 the radioactivity contained in the ore material and
4 therefore the residue material also contains
5 radionuclides, mainly radium for this site. Between
6 1944 and 1954, the MED and its successor agencies
7 periodically shipped ore residues from the processing
8 facilities to the Niagara Falls Storage Site for
9 storage purposes.

10 Starting around 1980 the government began a
11 series of actions to consolidate all of the residues
12 and other wastes stored at the Niagara Falls Storage
13 Site into one place on site.

14 From 1983 to 1986, the Interim Waste
15 Containment Structure (in navy) was built. And
16 residues, wastes and contaminated soil throughout the
17 Niagara Falls Storage Site and its associated
18 vicinity properties were placed within that
19 structure.

20 The primary areas for storage of the
21 residues within the Interim Waste Containment
22 Structure identified in this photo from the 1970's,
23 at the top of the photo the northern portion of the
24 IWCS is the R-10 residue pile, it's sort of that
25 circular feature. The higher activity residues were

1 stored in buildings 411, 413 and 414, which were the
2 former LOOW fresh water treatment plant buildings.

3 Over the next several slides, we're going to
4 walk you through the construction of the cell and
5 this will prepare you to -- when Sam and Dan talk
6 about the alternatives later. Okay, this historic
7 photograph shows a closer look at the original LOOW,
8 waste water treatment-- or, excuse me, fresh water
9 treatment plant, the residues are currently stored in
10 buildings 411, 413 and 414 within the IWCS.

11 As in the previous slide, this historic
12 photograph shows the southern end of the Interim
13 Waste Containment Structure. This is during the
14 early construction of the Interim Waste Containment
15 Structure zooming in on the three buildings that were
16 used to store the residues. The building with the
17 grid like structure is building 411. You can see the
18 grid-like beams that supported the roof and building
19 structure. Buildings 413 and 414, which are here,
20 are the round structures on top of the photo.

21 The other buildings in this photo were
22 demolished as part of the IWCS construction and were
23 added to the IWCS before it was closed. They are
24 part of the waste that we designate as contaminated
25 rubble and debris. As shown in the photo, there's a

1 clay cutoff wall and dike system that was constructed
2 around the entire perimeter of the IWCS.

3 This photo shows the inside of building 411
4 prior to the transfer of the residues. Building 411
5 originally was a reservoir built to hold water, this
6 reservoir now helps to contain the residues and waste
7 stored within the Interim Waste Containment
8 Structure. This slide shows an aerial view of the
9 IWCS, the orientation of the historical photo on the
10 left is duplicated in the schematic of the
11 constructed cell on the right. The waste contained
12 within the IWCS includes radioactive residues in the
13 form of K-65 residues, other residues and R-10
14 residues.

15 Additionally there is contaminated soil and
16 debris contained within the IWCS. The K-65 and other
17 residues were specifically placed into the LOOW
18 freshwater treatment buildings, these are buildings
19 411, 413 and 414. The R-10 residue was placed on the
20 ground north of building 411 along with contaminated
21 soil and debris from various removal actions from
22 vicinity properties. The residues were intentionally
23 placed at the bottom and in the middle of the IWCS in
24 order to maximize the distance between the residues
25 and the outside environment.

1 The figure on the right shows the placement
2 of the cutoff wall and dike, surrounds the cell
3 there. An initial cutoff wall was constructed to
4 isolate the R-10 residues, you can see that connected
5 to building 411. It was extended to isolate the
6 south of the cap to contain buildings 411, 412 and
7 413. Before we move on to the next slide, please
8 note in the schematic figure on the right that
9 building 411 is divided into four bays, the smallest
10 bay on the west side is bay A.

11 So, this schematic presents a cross section
12 of the southern IWCS. Excuse me, I'm sorry, it shows
13 a cross section of IWCS at this location. So, we're
14 going to -- it's like you slice down and you actually
15 are looking this way at it. Know that the background
16 has changed from the historical photo and now is
17 overlaid by a recent photograph that shows the
18 current conditions of the IWCS.

19 In the following slides we use cross
20 sections to illustrate the construction and contents
21 of the IWCS. These cross sections have the vertical
22 scale exaggerated so you can see the features inside.

23 This is illustrated by the two cross
24 sections on this slide, both figures show cross
25 section of the IWCS through buildings 414 and 411.

1 414 is here and this is 411 and that's four bays.
2 The upper figure has no exaggeration, it's
3 approximately true to scale and it gives you a
4 general idea how flat the actual structure is.

5 The lower figure shows the IWCS with
6 approximately ten to one vertical exaggeration. And
7 as you can see, the details of the structures and
8 construction are visible. This schematic presents a
9 cross section of the south part of the IWCS, it
10 includes buildings 414 and the four bays of building
11 411. The placement of the residues inside these
12 buildings was intended to containerize the residues.

13 Building 411, as we mentioned is composed of
14 four bays, bays A, B, C and D. Bays B, C and D make
15 up most of the building, they total 180 by 200 feet
16 and they are 19 feet deep. Bay A is the smallest of
17 the bays, it's 44 by 47 feet and 19 feet deep. The
18 K-65 residues, the highest radioactive residues at
19 the site were placed in bays A and C. Other
20 residues, L-30's and the F-32 were placed in bays A
21 -- excuse me, placed in bays D, C and B. The L-50's
22 were placed in the two round buildings, which are
23 buildings 414 and also 413. Those buildings are 62
24 feet in diameter and 19 feet deep.

25 Additionally, contaminated soils from onsite

1 and offsite remedial actions were placed on top of
2 the residues stored in the building structures. The
3 key message we want to convey is that we -- it is
4 well known where the high activity residues are
5 stored within the former buildings. The schematic
6 also shows the IWCS cover that was placed over the
7 entire IWCS once all waste activities were complete.

8 The design of the cell includes three
9 layers, a three foot layer of compact low
10 permeability clean clay which acts as a barrier for
11 infiltration of precipitation and radon emanation, a
12 one foot layer of loosely compacted soil to act as a
13 protective layer to the clay liner and a six inch
14 layer of topsoil with shallow rooted turf grass to
15 control erosion and minimize damage from seasonal
16 freeze and thaw. The protectiveness of the cap was
17 estimated to be 25 to 50 years at the time of design.

18 A high level of maintenance is conducted to
19 preserve the cover and therefore the protectiveness
20 is expected to remain for at least the 50 years.
21 This schematic also shows the clay cutoff wall and
22 dike that surrounds the entire waste containment
23 structure, they were constructed of compacted low
24 permeability native clay soils.

25 The bottom of the IWCS is formed by two

1 naturally occurring clay layers of low permeability,
2 the brown clay and the gray clay. The cutoff wall
3 and dike and the clay bottom at the IWCS were
4 designed to be effective for up to a thousand years.
5 The total volume of the waste in IWCS is estimated to
6 be 372,905 cubic yards, this total includes
7 approximately 4,000 cubic yards of K-65 residue.

8 For the illustration, the volume of the K-65
9 residue would fit inside of an Olympic size swimming
10 pool. As shown by the pie chart on the top of the
11 slide, the K-65 comprise approximately one percent of
12 the total volume of the waste inside the waste
13 containment structure. The remaining 99% includes
14 other residues, R-10 residues, contaminated soil and
15 debris. And the majority of the waste volume is
16 contaminated soil, most of which is located on the
17 north end of the IWCS.

18 Additionally the K-65 residues represent
19 approximately 91% of the total radioactivity in the
20 IWCS as presented in the pie chart in the bottom
21 right. The remaining wastes including the other
22 residues, K-65 residues, contaminated soil and debris
23 comprise the remaining 9% of the radioactivity.
24 Therefore the K-65's account for 1% of the total
25 waste volume of the IWCS, but 91% of its

1 radioactivity.

2 The slide -- on the left that is a schematic
3 of the cutoff wall and dike that surrounds the entire
4 IWCS, the cutoff wall is an engineered barrier to
5 prevent the migration of contaminants from the waste
6 within the IWCS.

7 On the right is a photo showing the
8 installation of the cutoff wall around the IWCS and
9 in the process of being compacted to achieve very low
10 permeability. The cutoff wall was constructed into
11 the brown clay unit. An important fact to understand
12 here is that the wall extends down 1.6 feet into the
13 gray clay, and the gray clay is a natural clay unit
14 with extremely low permeability.

15 The overall height of the cutoff wall and
16 dike varies between 25 and 35 feet below ground
17 surface, and you could really get perspective when
18 you, you could see this is a person walking on the
19 ground surface.

20 Also, you can note that there's very little
21 standing water within the trench itself. The design
22 life for the construction of the cutoff wall was two
23 hundred to a thousand years. The IWCS is designed to
24 prevent exposures to the radioactive material stored
25 within it. Remember that the primary health concerns

1 are radon gas and gamma radiation. And the IWCS was
2 designed to shield against the release of radon gas
3 and direct gamma radiation exposures. First and
4 foremost the placement of the residues inside these
5 concrete structures provides containment and
6 shielding.

7 Secondly, the layering of the contaminated
8 soil above the residues, they reduce the amount of
9 seepage of radon gas, it's slowed by the dense clay
10 layers. The gamma radiation is absorbed by the same
11 clay layers, the radon gas moves slowly through the
12 clay and decays due to its 3.8 day half life before
13 reaching the surface. The radon does not easily
14 diffuse through the IWCS, the gamma rays are absorbed
15 by the dense clay and the soil layers.

16 In much the same way that clay prevents the
17 migration of radon to the surface, the low
18 permeability clay layer also minimizes the
19 infiltration of rain water, but also into the lower
20 levels of the IWCS. The vegetative cover at the top
21 is designed to act as a protective cover to the clay
22 layer and to control erosion and to minimize damage
23 from seasonal freeze and thaw.

24 Okay, I'd like to introduce Samantha Pack.
25 Sam and Dan Delp are with SAIC and they are going to

1 be providing an overview of the remedial alternatives
2 tech memo.

3 MS. SAMANTHA PACK: Thanks, Michelle. So,
4 here's the IWCS today as we start in on the
5 feasibility study, this is what it looks like today.

6 One very important thing I want to reiterate
7 that Michelle pointed out in the last slide is that
8 the IWCS is operating as it was designed. The
9 ongoing monitoring shows that the gamma radiation
10 levels outside of the IWCS and the radon gas levels
11 are all at background. So, we have time to make some
12 good decisions here. There we go.

13 Okay, we're actually going to get into the
14 tech memo now. As we started into this process we
15 very quickly realized that the very different
16 characteristics of the different wastes within the
17 IWCS would likely result in us evaluating and
18 potentially selecting different alternatives for the
19 different wastes, different technologies for the
20 different wastes. So, we very quickly realized we
21 had to subdivide the IWCS into subunits, we're going
22 to show you the subunits. This is an important
23 concept because this concept gets carried through the
24 rest of the feasibility study.

25 The first subunit is subunit A, which is the

1 high activity residues inside buildings 411, 413 and
2 414. This is just these high activity residues
3 themselves, that's subunit A.

4 Subunit B is everything else in the southern
5 part of the IWCS. This includes a lot of debris, a
6 lot -- it also includes the actual building
7 structures for these buildings. We're not exactly
8 sure how much residual high activity residue is in
9 the building structures, we'll learn that as we go.

10 Subunit C is everything in the northern part
11 of IWCS, primarily the R-10 pile, the R-10 pile and
12 all the soils that were placed on top of the R-10
13 pile over the years, those soils came from the
14 cleanup of the Lake Ontario Ordnance Works and from
15 elsewhere on the Niagara Falls Storage Site.

16 One very important concept here, these R-10
17 residues, even though they are residues also, are
18 very different from the residues within these
19 buildings. The parent ores of the R-10 residues
20 contained a little over 3% uranium. The parent ores
21 of the residues in these buildings contained for K-65
22 residues as much as 65% uranium, this is a very
23 important difference.

24 Because of this, the radium concentrations
25 in R-10 residues are much lower than the radium and

1 radon gas concentrations associated with these high
2 activity residues. So, we're going to go through the
3 steps of the CERCLA feasibility study that we have
4 had to follow in this tech memo.

5 CERCLA, for anybody who wants to know is the
6 Comprehensive Environmental Response Compensation
7 Liability Act, it's the federal law that requires
8 landowners to cleanup hazardous and radiological
9 wastes if they pose a threat to human health or the
10 environment. And it is the law and it is the
11 guidance that we are following in this process, it's
12 a very prescriptive process, we don't get to make
13 anything up.

14 So, in this tech memo we are actually
15 implementing the first five steps of the CERCLA
16 feasibility study process. The first step, and I'm
17 going to go through each of these steps in more
18 detail in the next slides, so bear with me.

19 The first step is that we're going to
20 establish remedial action objectives and develop
21 general response actions, we identify treatment
22 technologies and process options, we evaluate the
23 effectiveness, implementability and the qualitative
24 cost of these technologies and options and then we
25 assemble them into a set of remedial alternatives.

1 The output of this tech memo is the set of remedial
2 alternatives that gets evaluated in the detailed
3 analysis of alternatives in the feasibility study.

4 So, the preliminary remedial action
5 objectives for the IWCS, and I have been asked to
6 read these verbatim because they are important, but
7 I need my glasses.

8 So, the first one, prevent unacceptable
9 exposures of receptors to the hazardous substances
10 associated with uranium ore mill tailings, i.e.,
11 radium 226 and its short-lived decay products inside
12 the IWCS, that's the first objective.

13 The second one, minimize/prevent the
14 transport of hazardous substances within the IWCS to
15 other environmental media, i.e., soil, groundwater,
16 surface water sediment and air outside of the IWCS.

17 And, the final one, during implementation of
18 the remedial alternatives, minimize and prevent
19 releases and other impacts that could adversely
20 affect human health and the environment, including
21 ecological receptors. This is a very important
22 objective for this particular site because of the
23 potential for exposure to radon gas during the
24 cleanup.

25 Second step, we had to develop a set of

1 general response actions, these are high level
2 approaches to dealing with the waste inside of the
3 IWCS, it may range -- oops. They range from actually
4 no action, which isn't on here, all the way to
5 removing everything. And, again, these are just high
6 level general response actions. Take note that as
7 we move forward, we can combine a couple of them
8 together to actually develop an alternative, for
9 example, you can combine removal and treatment into
10 a single alternative. But, to evaluate technologies,
11 we start with these five general response actions.

12 Okay, you have a handout, I think in your
13 packet, where we actually walk through this first
14 screen for -- it's a table, I think it's listed table
15 3.1, okay. And it's a table, and in the very far
16 left corner are the general response actions. The
17 next column is the remedial technology types that
18 fall within that general response action.

19 The next column is process options and more
20 detailed description of the technology. And then in
21 the last column we show whether or not it is
22 implementable for this site. If a technology or a
23 process option is not implementable at the site, it
24 gets screened out right away in this very first step,
25 we cannot carry it through, it would be a waste of

1 our time. So, here is an example of that process, we
2 have a general response action which is removal, a
3 technology type, which is a mechanical removal, you
4 know, something as simple as a backhoe.

5 And the process options, earth moving
6 equipment, we actually looked at several different
7 kinds of mechanical earth moving devices, drag lines,
8 clam shells, all sorts of things. And then for each
9 one of those, we decided whether or not it was
10 implementable. So, that's the process that their
11 guidance requires us to follow and that is what you
12 see in your handout.

13 Okay, the next step is to actually do a next
14 layer screen. For every technology type, or process
15 option that made it through that first screen, we
16 then evaluate its effectiveness, implementability and
17 then qualitative or relative cost, we don't have hard
18 cost numbers at this point, we just kind of look at
19 a high, moderate and low cost. I think, I don't
20 know, is table 4-1 in the packet? Okay, so you've
21 also got this screen and how they went through that
22 screen for each technology that made it through the
23 first screen.

24 Again, back to our example, the earth moving
25 equipment, we looked at the effectiveness,

1 implementability and cost, rated it either high,
2 medium or low and based on that, we either retain a
3 technology to move it as a candidate for an
4 alternative or we screen it out. A technology gets
5 screened out at this stage if it has a low for
6 effectiveness and low for implementability or if it
7 has a low, or moderate low.

8 What we're trying to do is avoid spending a
9 lot of time and effort on a technology that isn't
10 implementable or may not be effective. We're trying
11 to really rise to those that have a high potential to
12 work well at our site.

13 So, you can see in that table 4 where we
14 went through that systematically for every
15 technology. After we went through all of that we
16 identified -- that all leads to the identification of
17 five alternatives that we plan to carry through the
18 detailed analysis of the alternatives in the
19 feasibility study. And these are the five
20 alternatives we live with from here on out.

21 Those five alternatives include no action,
22 and before anybody worries too much, let me explain
23 what a no action alternative is in the CERCLA
24 feasibility study. Number 1, it's required by CERCLA
25 to look at it. It is truly no action, it's no

1 nothing, it's no engineering controls, no
2 maintenance, no monitoring, no nothing. It basically
3 asks the question if we walked away from the site
4 today, would it be safe for human health and the
5 environment? So, it serves as our baseline against
6 which we evaluate everything else.

7 I can tell you now that no action is not a
8 viable alternative at this site. The second
9 alternative we are going to be looking at is enhanced
10 containment of all the subunits, so that the north
11 and the south part of the IWCS would just receive an
12 enhanced cap under this alternative.

13 The next two alternatives are both partial
14 removal alternatives, meaning part of the IWCS gets
15 removed and disposed of offsite and parts of it stay,
16 and again an enhanced cap.

17 Under the first one, we would just remove
18 the residues in subunit A, so the high activity
19 residues, the 99% of the threat in the IWCS would be
20 removed here. After we remove, treat and dispose
21 those residues, we would then put an enhanced cap on
22 everything that's remaining.

23 The next partial removal alternative is
24 removal and treatment of everything in the south part
25 of the IWCS and just leave everything in the north

1 part of the IWCS. And then we would just put an
2 enhanced cap on top of subunit C in the north.

3 And then the last alternative that we'll be
4 looking at in the feasibility study is complete
5 removal of everything. Removal, treatment of the
6 high activity residues and then disposal offsite.
7 So, right there, folks, you have the five proposed
8 alternatives to carry through the feasibility study.

9 And with that, we're almost done and I think
10 we're on time pretty well. I'm going to present the
11 lead engineer of the feasibility study and he's going
12 to walk you through some schematics of each of these
13 alternatives. Dan.

14 MR. DANIEL DELP: Thanks, Sam. This
15 schematic overlying an aerial view is important
16 because it's going to be shown through all the next
17 five alternatives plus this line right here is going
18 to develop cross sections. I'll show how we plan to
19 attack, or how the alternatives plan to attack the
20 waste inside the IWCS. But, before we do that, I'd
21 like to summarize a few things and just go through a
22 couple of the features.

23 Number one, we're at a point in the process
24 and in the presentation whereby the technologies and
25 the process options were put together to form

1 alternatives. These alternatives are conceptual in
2 nature, they're not designs, they're just a way of
3 combining these technologies that have been shown to
4 have the highest effectiveness and implementability.

5 The second thing I'd like to just go over
6 again is this. You will see the term subunit A, B
7 and C thrown around these alternatives. And subunit
8 A is the residues that are contained in the
9 structures, not the structures themselves, but just
10 the residues in the structure.

11 Subunit B, is the structures themselves plus
12 the rubble and debris and contaminated soil that
13 occurs in this part of the IWCS. Subunit C is
14 everything north of there.

15 So, what you will see in the next slide is
16 a cross section made by cutting this line down
17 through the IWCS, and you'll notice right here, it
18 makes a jog and it makes a jog there so that we can
19 show you on a cross section view these structures.

20 This line here is the clay dike and cutoff
21 wall. This is the R-10 pile, these are the
22 structures and you will see the clay dike cutoff wall
23 is around the R-10 pile. So, with all that buildup,
24 our first slide is no action.

25 And a couple things I want to show on this,

1 this shows the existing IWCS and as you recall, we
2 talked about vertical exaggeration. These slopes are
3 not that steep, this is a vertically exaggerated
4 section, the slopes out there actually are what's
5 known as three feet, three to one, they're called.
6 It's three feet horizontal to one foot vertical, it
7 can easily be mowed, it is not that steep. This
8 cross section shows the R-10 pile, shows the brown
9 clay, the gray clay. And the no action, like Sam
10 said, it includes no action, no security, no
11 maintenance, no monitoring, no land use controls.
12 It's required by CERCLA process and it's used as a
13 baseline for study comparisons only.

14 The next alternative is enhanced containment
15 of subunits A, B and C. Again, this is an
16 alternative that is conceptual in nature that says
17 what can we do to enhance the cover system existing
18 at the site? And, so some of the components that you
19 will see on the next slide are enhancements to the
20 cap such as increasing clay thickness, additional
21 drainage layers, installing state of the art high
22 density polyethylene liners or some type of liners
23 and a reduction in the side slopes. In other words
24 we're making the slide slopes flatter, we would make
25 the side slopes flatter in this concept.

1 And in such a concept there would be a five
2 to one slope instead of a three to one slope, so it
3 would be five feet horizontal to one foot vertical
4 and that adds stability to the unit. Again, land use
5 controls, federal ownership, surveillance monitoring,
6 maintenance and security would all be ongoing just
7 like it is now.

8 And the next slide shows an example of an
9 enhanced containment cap. These are typically used,
10 this came from, you know, a typical design to cover
11 materials such as this. And we'll start at the
12 bottom on the existing cap, it contains three feet of
13 compacted clay, there's twelve inches of common fill
14 soil that acts as rooting depth for the turf grass
15 out there and then there's six inches of topsoil.

16 An enhanced cap would consist of this clay
17 also, it would add a 60 mil geomembrane, now a mil is
18 a thousandth of an inch, so 60 mil would be six
19 hundredths of an inch thick, basically the thickness
20 of two credit cards. On top -- and the liner comes
21 in big sections, it's fused together, it's heat fused
22 together and it's laying right over the top of the
23 clay. On top of that is a sand drainage layer, that
24 when the rainfall hits that liner there's an outlet
25 for it, so that outlet's to the sides of the IWCS,

1 you would have a geotextile fabric over the top of
2 the sand drainage layer.

3 And then above that is a rip rap layer, and
4 rip rap is nothing more than rock that is sized to
5 meet some -- a gradation requirement. In this case
6 we would say -- would use a rip rap that's maximum
7 twelve inch diameter, minimum four inch and an
8 average of eight inch diameter rock. So, it's a rock
9 that's used not only to prevent root penetration, but
10 it's to prevent any type of biotic intrusion,
11 groundhogs, anything like that from burrowing down
12 into the -- getting to the geomembrane or the clay.

13 Above that you would have increased
14 thickness of common fill again to act as a soil
15 moisture storage and rooting depth and above that
16 would be the topsoil. So, that's how a conceptual
17 enhancement could be done to existing clay cap at the
18 site.

19 Alternative 3A, is removal, treatment and
20 offsite disposal of subunit A, with enhanced
21 containment of subunits B and C. I'll talk about the
22 enhanced containment of subunits B and C. First, it
23 would be using that same type of conceptual cap that
24 we just talked about and in reality, this material
25 would get removed. So, we would remove subunit A,

1 and of course it would be treated as needed and
2 shipped offsite.

3 There's two reasons you would treat, two
4 reasons. One would be to meet the waste disposal
5 criteria and the other would be to meet
6 transportation criteria. So, subunit A would be
7 removed, be treated as needed, shipped offsite.

8 The excavations where the material came from
9 would be backfilled with clean fill and then the
10 enhanced cap would be put over the entire footprint,
11 just like we saw in the alternative. This is what it
12 would look like, material removed from here in the
13 white. What does that buy us, what does that do for
14 us?

15 Well, in effect the volume of waste inside
16 subunit A represents 10% of the total volume in IWCS.
17 But it represents 98% of the radioactivity. So, that
18 alternative would remove 98% of the radioactivity in
19 the IWCS, while enhancing the remaining footprint
20 with an enhanced cap.

21 And, here you will see some of the -- cross
22 section of how that would happen. Of course, some
23 type of mechanical method will be used to come in and
24 remove this material, but before any of that happens,
25 you have to have radon controls, a radon control

1 system would be constructed. You would have to have
2 a treatment facility built to be able to treat the
3 waste, so it could be shipped offsite.

4 So, in this alternative, you remove whatever
5 you need to on top, which we are calling subunit B.
6 What's laying on top of the residues is also a part
7 of subunit B, so you need to remove as much as you
8 have to, to get to the residues. That material also
9 in concept would be treated and removed offsite and
10 disposed in an acceptable facility.

11 Enhanced containment of B and C and the
12 footprint of A, land use controls, continued
13 maintenance monitoring and surveillance, security,
14 the like. So, in this one, we're removing the
15 residues, getting them treated, getting them shipped
16 offsite, getting them disposed of and then putting an
17 enhanced cap over the remaining footprint.

18 Alternative 3B, is removal, treatment and
19 offsite disposal of subunits A and B. So, it's not
20 only the residues that's going to be removed here, in
21 concept form it would be this whole subunit B plus
22 the residue. So, it would be the residues, the
23 buildings and whatever debris, rubble and
24 contaminated soil is in subunit B.

25 Subunit A and B remove, treated as needed

1 and shipped offsite, the excavations backfilled
2 again, we will see in a subsequent slide how that's
3 going to be accomplished. And then an enhanced cap
4 installed over this portion here.

5 Again, this is what it will look like. And,
6 the final disposition of the IWCS under that scenario
7 would look like this, a cross section view, there's
8 the R-10 pile, subunit C. Again this slope looks
9 steep, it would be a 5 to 1 slope just like we talked
10 about for the other alternatives.

11 Clean fill put in, into the areas that the
12 waste was removed. Subunits A and B, removed,
13 treated, shipped offsite. And this is the original
14 IWCS surface. Again, we would take the top off of
15 the clay dike and this would be graded to promote
16 surface runoff. Again, land use controls continue,
17 maintenance, monitoring, surveillance, this portion
18 is capped with the enhanced cap.

19 The effect of alternative 3, both waste
20 volume and activity, subunits A and B make up 33% of
21 the waste volume in the IWCS, but make up 99% of the
22 radioactivity. So, removing, removing this right
23 here is a third of the waste basically, but removing
24 99% of the radioactivity.

25 The fourth alternative is to remove, treat

1 and dispose of everything. Again, like we discussed
2 previously in the previous slides, the residues would
3 be gone, you'd have to have the requisite controls
4 for transportation, for disposal, this would be done
5 in some type of phasing. The excavations, backfill
6 with clean soil, that's what it would look like,
7 everything removed. And the final disposition would
8 look like this, clean fill to promote drainage, and
9 this would be the line of the existing IWCS now.

10 So, it would just look like a flat surface
11 to remote drainage. I'd like to turn it over to Bill
12 now, Bill.

13 MR. WILLIAM KOWALEWSKI: Okay, just two more
14 slides, folks. And I'm going to wrap up with
15 painting a picture for you of where we go from here.

16 The alternatives that were just described to
17 you, right here, will all be individually put through
18 the CERCLA criteria that are prescribed for the
19 evaluation. And, we did mention some of these
20 earlier. All of these alternatives must, stop or go;
21 meet both of these two criteria. Be protective of
22 human health and the environment and comply with the
23 regulations. So, nothing can go forward beyond this
24 point without satisfying those two criteria.

25 We then evaluate those alternatives against

1 what are called balancing criteria. We look at the
2 long term effectiveness and permanence of that
3 solution, the short term effectiveness, the reduction
4 in the toxicity, the mobility or the volume of that
5 waste through treatment. We evaluate how
6 implementable is it, do we have the technologies
7 available to execute that remedy?

8 And finally, we look at the cost, and this
9 would be the quantitative cost of what each remedy
10 would cost. After the balancing criteria are
11 applied, there's what they call modifying criteria,
12 and these really are the acceptance, you know, what
13 do the regulatory agencies and the public feel about
14 these alternatives. And what kind of acceptance
15 level do they enjoy with the community?

16 After the individual analysis of each
17 alternative, there's a comparative analysis, so, we
18 compare them against each other. And that will come
19 out in the feasibility study. Going back to our
20 process, what I just mentioned about the evaluation
21 criteria and if you will, the scoring of those
22 alternatives takes place in the feasibility study, we
23 expect to have that done in 2014.

24 After that is rolled out and we engage the
25 public, the Corps will then go back to their desks

1 and figure out, okay, from our analysis, which one of
2 those alternatives floats to the top as the
3 alternative that the Corps will propose implementing
4 at the site? We'll release that in a proposed plan
5 and right now the schedule is 2015.

6 After that is rolled out and we go through
7 the public engagement phase and get your comments and
8 concerns about it, we take those back and ultimately
9 come up with a record of decision and make a choice
10 on which alternative will be selected.

11 And, again, once that's done, we go through
12 the cleanup phase where we actually execute the
13 remedy. We'll do that for the IWCS and then we'll go
14 back and do it for the soils and infrastructure and
15 also the groundwater. And those three records of
16 decision will constitute the final ultimate
17 comprehensive remedy for the Niagara Falls Storage
18 Site. Okay, that concludes our presentation and,
19 Doug, I'll turn it back to you.

20 MR. DOUGLAS SARNO: Thank you. I want to
21 thank Bill and Sam and Dan for a great presentation.
22 Now, if you go to the back and find anybody with a --
23 SAIC or a Corps of Engineers name tag on, they're
24 going to be hanging out at the posters, you can ask
25 any detailed questions. You've got the slides in

1 front of you if you want to refer to a specific
2 slide. This is your chance to kind of get down into
3 the details of this thing, understand this range of
4 alternatives, ask any questions about the
5 alternatives. Remember, this is all going to be the
6 framework that they're going to use to evaluate
7 against in the feasibility study.

8 Please help yourself to coffee and we'll
9 hangout as long as you have questions.

10 (Proceedings concluded)

CERTIFICATE

I, RHETT L. BAKER, certify that the foregoing transcript of proceedings in the matter of US Army Corps of Engineers, Re: Presentation of Interim Containment Remedial Alternatives Technical Memorandum Niagara Falls Storage Site (NFSS) Formerly Utilized Sites Remedial Action Program as recorded and transcribed from a SONY BM-146 recording and transcribing machine, and is a true and accurate record of the proceedings herein.

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229 West Genesee Street

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